



#### Avrupa Birliği Bakanlığı IPA II Teknik Destek Projesi

Ministry for EU Affairs Technical Assistance for IPA II

Findings and recommendations of External Evaluation and Mid-term Review of IPA II

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External Evaluation of the Instrument for Pre-accession Assistance (IPA II) (2014 – mid 2017)

Final Report
Volume 1: Main report
June 2017

Evaluation carried out on behalf of the European Commission



External evaluation of IPA II – Specific conclusions for Turkey and recommendations of the evaluation report









### Scope and method of IPA II evaluation



- Evaluation carried out from August 2016 to May 2017
- Managed by the EC
- Covers IPA II in the period 2014 mid 2017
- Methodology:
  - Documents review
  - Analysis of statistics and quantitative data
  - Consultation of stakeholders (via interviews, group discussions, online-survey focusing on EU Delegations) and open consultation of draft report
- Final report June 2017









### Specific conclusions for Turkey (Positive lessons learned)



Components III, IV and V of IPA I - foundation for the delivery of the sector-like approach in Turkey.

Including: sectoral monitoring and multi-annual programmes.

Lessons learned on the experiences of Turkey:

- the use of a multi-annual programming approach to address sector needs;
- the definition and use of sector indicators, both output as well as outcome;
- conducting sector monitoring in practice (and the constraints on this happening)
- managing large grant schemes under indirect management;
- resources and capacity needed to make indirect management work in practice;









## Specific conclusions for Turkey (Critical factors)



- efficiency of the indirect management
- relatively limited scale of IPA II funds comparative to national budgets in several sectors
- Non existence of a stable consensus between the EU and Turkish institutions which underpins policy dialogue
- The current accession perspective for Turkey uncertainty over the value of IPA II in the country









### Key recommendations (Sectoral Approach)



- Need for a longer-term perspective in implementations
- Explore the potential for wider deployment of sectoral approach even after 2020
- Clarify the sector approach planning with all relevant parties the overall quality of (work) documents used for sector approach planning
- DG NEAR should have adequate capacity to mainstream horizontal issues









#### Key recommendations



(Indirect Management with Benefiary Countries)

- A strategic vision for countries under indirect management needs to be created as a basis for strengthening the capacities of the institutions involved in its delivery
- This should also include a proportionate use of technical assistance to support these institutions
- Cost effectiveness of indirect management needs to be fully assessed









### Key recommendations (M&E)



- Weaknesses in monitoring systems and indicators at sector level need to be addressed on a systematic basis.
- DG NEAR to continuously support the NIPACs, EUDs and LIs in reviewing and improving the sector performance indicators to ensure they are fit for purpose









#### Recommendation for Turkey (1)



Based on a through analysis, IPA II funds in Turkey should be allocated into those sectors with a proven track record of delivering results under IPA I and where the planned results for IPA II are most likely to be achieved given current constraints









#### Recommendations for Turkey (2)



- The experience and lessons learned from IPA I components III, IV and V should be utilised
- Within Turkey this would be between the multiannual OSs and the Lis
- This should be extended to IPA countries that are just now starting their programmes in these areas











#### 2. Mid-Term Review – December 2017







### Mid-term Review Report (MTR)



- Report from the Commission to the European Parliament and the Council "Mid-term Review Report on the External Financing Instruments
- Commission Staff Working Document Evaluation of the IPA II
- Legal base: The Mid-term review is required by the Common Implementing Regulation (CIR) Article 17, by the end of December 2017









### Conclusions of the MTR - Overall



- The IPA II is overall relevant
- IPA II, compared to IPA I, has a stronger focus on key reforms
- IPA II is more strategic and results-oriented, and has allowed greater leverage of other donors' funds









## Conclusions of the MTR – Flexibility



- ► In parallel to this focus on long term reforms, IPA II has also demonstrated some flexibility to face emerging priorities:
  - support to the countries along the Western Balkans to manage the influx of refugees trying to reach the EU
  - ✓ Facility for Refugees in Turkey which draws funds from both Member States (EUR 2 billion), and from the EU budget – mainly IPA II and humanitarian aid (EUR 1 billion)









## Conclusions of the MTR – Sector Approach



- Improved the strategic focus of IPA II over its predecessor
- More conceptual approach to programming, prioritising sector level
- Implementation of the sector approach remains uneven across sectors









## Conclusions of the MTR – IPA III indirect management with beneficiary countries

▶ It offers improved ownership

Challenges in the indirect management in Turkey

The Commission takes much more prudent approach in assessing efficiencies of IMBC









# Conclusions of the MTR – Monitoring and evaluation



- Monitoring and evaluation systems at national level and many indicators, especially at outcome level, are still weak
- Need of further strengthening statistical capacities
- Solid system of data gathering, encoding and analysis
- Commission's new information management system (OPSYS)









## Conclusions of the MTR – Complementarity and coordination



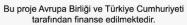
Strengthening public consultation with the civil society and other actors, in particular at the planning and programming stages



















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